



**Annex III - Support to Government of  
Niger's management of migration  
flows**

**Ministry of Foreign Affairs and International  
Cooperation - Italy**

**July 2021**

## Table of contents

<b>1 ABBREVIATIONS</b>	2
<b>2 OVERVIEW</b>	3
<b>3 CONTEXT</b>	4
<b>4 OBJECTIVES</b>	4
<b>4.1 General Objective</b>	4
<b>4.2 Expected results</b>	4
<b>4.3 Hypothesis</b>	4
<b>5 SCHEDULE OF ACTIVITIES</b>	5
<b>6 LIST OF NEEDS</b>	6
<b>7 SERVICES</b>	6
<b>8 PROJECT GOVERNANCE</b>	8
<b>9 RISK MATRIX</b>	9
<b>10 BUDGET</b>	13

# 1 ABBREVIATIONS

UNOPS

United Nations Office for Project Services

MFA

Italian Ministry of Foreign Affairs and International Cooperation

IOM

International Organization for Migration

OHCHR

Office of the High Commissioner for Human Rights

## 2 OVERVIEW

<b>Title</b>	Support to Government of Niger’s management of migration flows
<b>Partner</b>	Ministry of Foreign Affairs and International Cooperation, Italy
<b>Beneficiary</b>	Authorities within the Government of Niger (to be defined)
<b>Objectives</b>	<p><u>General Objective</u></p> <ul style="list-style-type: none"> <li>- The capacity of the Government of Niger to manage migration flows is reinforced</li> </ul> <p><u>Expected Results</u></p> <ul style="list-style-type: none"> <li>- Equipment, supplies and other non-lethal items are procured and delivered to the Government of Niger</li> </ul>
<b>Location</b>	Niamey
<b>Duration</b>	15 months (12 months active, 2 months mobilization and 1 month closure)
<b>Budget</b>	Eur 4,000,000

## 3 CONTEXT

Niger is a large landlocked country located in the Sahel region. Classified as extremely low income, Niger is faced with a triple crisis, arising from the country's security and humanitarian situation and, more recently, the health and socio-economic challenges associated with the coronavirus pandemic (COVID-19). Despite significant strides made by Niger over the past decade, the country's extreme poverty rate remained high at 42.9% in 2020, affecting more than 10 million people. Niger has also been grappling for the past few years with an influx of refugees fleeing conflicts in the region, particularly in Nigeria and Mali<sup>1</sup>. In February 2021, the United Nations High Commissioner for Refugees (UNHCR) listed 241,321 refugees and 300,320 displaced persons on its territory. IOM estimates that in 2019, there were 396,395 migrants transiting through Niger<sup>2</sup>. They often cross the desert in extremely precarious conditions.

The Italian Ministry of Foreign Affairs and International Cooperation and the Government of Niger are collaborating to reinforce the capacity of the Government of Niger to manage migration flows. In this context, the MFA has requested UNOPS' support to procure goods that will enable the Nigerien Government's agents to improve their capacities at dealing with migration flows.

## 4 OBJECTIVES

### 4.1 General Objective

- The capacity of the Government of Niger to manage migration flows is reinforced.

### 4.2 Expected results

- Equipment, supplies and other non-lethal items are procured and delivered to the Government of Niger.

### 4.3 Hypothesis

- After the needs definition phase, the project duration and resources will be reviewed based on the amount, type and delivery location(s) of the goods to be procured. The budget, planning and legal agreement will be amended if needed based on the assessment of the resources and time required to implement the project.

---

<sup>1</sup> <https://www.worldbank.org/en/country/niger/overview>

<sup>2</sup> <https://niger.iom.int/niger-facts-and-figures>

- The Human Rights Due Diligence risk assessment and associated mitigation measures will be reviewed after confirmation of the project’s specific beneficiaries within the Government of Niger and list of goods to be procured.
- UNOPS will not procure lethal equipment or any other types of military equipment for armed forces in Niger.
- UNOPS will not be held responsible for delays in procurement due to factors outside of the organization’s control, including COVID-19 travel restrictions and delays in the government needs definition phase.

## 5 SCHEDULE OF ACTIVITIES

The total duration of the project will be 15 months, including the team mobilization period. UNOPS procurement strategy is the following;

The schedule of activities is detailed in the table below.

Definition of Needs is the keystone of the project implementation. Whereas the MFA (donor) is responsible for coordinating with the Nigerien authorities to determine their exact needs within the context of this project, MFA shall provide UNOPS with these detailed needs, including bill of quantities and technical specifications of the goods, within the timeframe of Phase I detailed below, i.e. 6 weeks from agreement signature.

During the needs definition phase, the MFA will identify the authority or authorities within the Government of Niger that will be the beneficiary of the project.

After the needs definition phase, the project duration and resources will be reviewed based on the amount, type and delivery location(s) of the goods to be procured. The budget, planning and legal agreement will be amended if needed based on the assessment of the resources and time required to implement the project.

UNOPS shall not proceed with the procurement process before receiving the final detailed needs. Any delays from MFA to submit the bill of quantities and technical specifications of the goods beyond the defined time frame of Phase I will necessitate an inevitable project extension of the same delay period.

		M1	M2	M3	M4	M5	M6	M7	M8	M9	M10	M11	M12	M13	M14	M15
	ACTIVITIES: Procurement and supply of vehicles, equipment and supplies															
	Signature of agreement and disbursement of Funds															
	Team mobilisation															
I	Definition of needs															
	Review of budget, planning and legal agreement															



UNOPS shall not proceed with the procurement process before receiving the detailed needs (bill of quantities and technical specifications) from the MFA, being the party responsible for liaison and communication with the Government of Niger.

### **Procurement process**

The objective of the UNOPS procurement process is to ensure that the best total value is obtained when purchasing goods and services, while supporting the operations and missions of UNOPS. Four (4) guiding principles underpin the UNOPS procurement process, ensuring value for money and impartial and fair treatment of suppliers.

These are :

- Best value for money
- Fairness, integrity and transparency
- Effective competition
- Best interest of UNOPS and its partners

In accordance with these principles, the procurement approach proposed for the project will be based on the UNOPS Procurement Manual. UNOPS will also utilize its available Long Term Agreements (LTAs) to purchase all needed goods that are available under these LTAs, which will provide competitive prices and fast track delivery. For items that cannot be procured through existing LTAs will be procured through other procurement processes including open international competition.

The submitted offers will be evaluated prior to awarding by an evaluation committee comprising UNOPS and the donor.

If savings are realized in the procurement process, UNOPS will contact the funding source and suggest ways to use these savings to obtain additional equipment and supplies. Similarly, if market and currency fluctuations lead to price increases, UNOPS will agree with the funding source on how to adjust the number of items to be procured accordingly. Decisions to this effect will be documented in writing in accordance with the terms and conditions of this agreement.

### **Delivery Terms**

Delivery at place:

UNOPS responsibility covers procurement, shipping and delivery to the final destination. Building on its past experience of projects in Niger, the security status in the country and the associated high risks significantly increase the logistics, insurance and operational costs of UNOPS, whereas suppliers may not agree to deliver goods at place and UNOPS will be obliged to contract separate entities to handle logistics within Niger. UNOPS shall not bear any liability for delays occasioned by factors beyond its control. The costs associated with UNOPS undertaking this task is included in the Budget (*Please see corresponding budget breakdown in "Section 10 - Budget" below*)

UNOPS will undertake to procure insurance of the goods in transit. Also, UNOPS, through contractors and/or its suppliers, will be responsible for clearing the goods at customs. This notwithstanding MFA (and/or the Italian Embassy to Niger) and/or Nigerien authorities/beneficiaries/end users will make all reasonable efforts to facilitate the process of customs clearance upon request from UNOPS.

UNOPS may also request the support of the MFA (and/or the Italian embassy in Niger) and/or Nigerien authorities/beneficiaries/end users to ensure safe delivery of the goods to their final destination.

## 8 PROJECT GOVERNANCE

This project will be implemented in partnership with the Italian Ministry of Foreign Affairs. The governance structure will include:

- **Directing role - Project Management Board**

Representing the main stakeholders and defining the project. It will be the main decision-making body for the project. The Project Management Board will mainly be composed of UNOPS as the implementing agency and the Board Executive, the Italian Ministry of Foreign Affairs and/or the Italian Embassy to Niger as the donor.

- **Management role - Project Manager**

Following up on the implementation of the project with the support of a project team and other support functions such as the project management office, ensuring quality assurance and monitoring. The Project Manager is responsible for implementing the project within the agreed scope, budget and time, as well as providing agreed quality specifications.

- **Delivery role - The UNOPS procurement team and suppliers**

Delivering the work packages assigned to them by the project manager.

- **Advisory role - OHCHR, IOM**

In the case the final beneficiaries of the project are armed forces within the Government of Niger, UNOPS will solicit the support of OHCHR and IOM as advisors to the Project Board to ensure adequate human rights due diligence is performed.

The distribution of tasks and responsibilities will be as follows:

Activity	UNOPS	MFA - Italy	Government of Niger
<b>Purchase and supply of equipment</b>			
Overall Project Funding		X	
Communication and liaison with the beneficiaries		X	
Recruitment of project team and technical experts	X		

Needs assessment study		X	X
Definition of bill of quantities and technical specifications		X	X
Approval of technical specifications	X	X	X
Solicitation, evaluation, award and signature of contracts with suppliers	X		
Logistics, delivery and asset handover	X		
Contract management	X		
Customs clearance	X		
Facilitation of clearance process		X	X
Receipt and acceptance of goods			X
Project closure and final report	X		

#### Reporting schedule:

Reporting Framework	Content	Schedule
Interim Narrative Reports	Description of the implementation of project activities and results obtained	Quarterly (within 30 days from the end of each quarter)
Final Narrative Report	Description of the implementation of project activities and results obtained	Within 3 months of the end of implementation date
Final Financial Report	Project Expenditure Report	No later than 31 July of the year following the financial closing of the Project

## 9 RISK MATRIX

	Risk	Probability	Impact	Response Type	Mitigation Measure
1	<b>Not all items will be available through LTAs</b>	Low to Medium	Medium	Accept	Use open international competition for items not available through LTAs which may need more time for orders processing

				and delivery	
2	<b>Probable delay in delivery due to COVID-19 travel restrictions</b>	Medium to High	Medium	Reduce	Plan delivery schedule in coordination with beneficiaries and monitor closely
3	<b>Exchange rate variations</b>	Medium to High	Medium	Reduce	<p>Closely monitor exchange rate fluctuation to absorb losses/ gains</p> <p>If savings are realized in the procurement process, UNOPS will contact the funding source and suggest ways to use these savings to obtain additional equipment and supplies. Similarly, if market and currency fluctuations lead to price increases, UNOPS will agree with the funding source on how to adjust the number of items to be procured accordingly. Decisions to this effect will be documented in writing in accordance with the terms and conditions of this agreement.</p>
4	<b>Support to non-UN armed forces (To be confirmed)</b>	Medium to High	High	Accept	<p>Perform Human Rights Due Diligence risk assessment to identify mitigation measures</p> <p>Solicit the support of OHCHR and IOM in the Project Board to aid in the HRDDP process and implementation of mitigation measures</p> <p>Request letter of support from the Resident Coordinator</p>
5	<b>No UNOPS HCA in Niger</b>	High	High	Reduce	Send no-objection letter to Nigerien MFA in order to begin project

				<p>implementation</p> <p>Implement activities under UNDP SBAA in the short term</p> <p>Sign EoL with Ministry of Foreign Affairs to approve UNOPS operations in the country under UNDP SBAA</p> <p>Solicit Exchange of Letters with Ministry of Foreign Affairs in Niger to formalise UNOPS intervention in the county</p>	
6	<b>Delays in government's needs definition phase</b>	Low to Medium	Medium	Share	<p>UNOPS shall not proceed with the procurement process before receiving the detailed needs (bill of quantities and technical specifications) from the MFA, being the party responsible for liaison and communication with the Government of Niger</p> <p>In the case significant delays are incurred due to the needs definition phase, the project's timeline and budget will be revised and an amendment to the legal agreement will be signed between the parties</p>
7	<b>Changing partner priorities</b>	Medium to High	Medium	Reduce	<p>1) UNOPS will exclude any lethal items</p> <p>2) In the case the beneficiaries are non-UN government forces, the project team will :</p> <ul style="list-style-type: none"> <li>- Update the HRDDP risk assessment</li> <li>- Solicit the support of OHCHR and IOM to aid in</li> </ul>

				<p>the HRDDP development process and implementation of mitigation measures</p> <ul style="list-style-type: none"> <li>- Request formal support from the Resident Coordinator</li> </ul> <p>3)After the needs definition phase, the project's beneficiaries within the Government of Niger, duration and resources will be reviewed based on the amount, type and delivery location(s) of the goods to be procured. The budget, planning and legal agreement will be amended if needed based on the assessment of the resources and time required to implement the project.</p>
--	--	--	--	--

# 10 BUDGET

	Quantity	Per Unit	TOTAL USD	TOTAL Euros
				0.82
Project personnel			\$ 362,400	€ 297,168
<b>Sub-Total 1</b>			<b>\$ 362,400</b>	<b>€ 297,168</b>
Operations (maintenance, supplies, utilities, etc.) (Lumpsum)			\$ 87,600	€ 71,832
<b>Sub-Total 2</b>			<b>\$ 87,600</b>	<b>€ 71,832</b>
Procurement (Lumpsum)	1	\$ 3,539,739	\$ 3,539,739	€ 2,902,586
Logistics (shipping, insurance, clearance and delivery inside Niger)	1	\$ 353,974	\$ 353,974	€ 290,259
Contingency	1	\$ 212,384	\$ 212,384	€ 174,155
<b>Sub-Total 3</b>			<b>\$ 4,106,097</b>	<b>€ 3,367,000</b>
Direct Support Services (Lumpsum)			\$ 124,500	€ 102,090
<b>Sub-Total 4</b>			<b>\$ 124,500</b>	<b>€ 102,090</b>
<b>Sub-Total 1+2+3+4</b>			<b>\$ 4,680,597</b>	<b>€ 3,838,090</b>
Fees	4.22%		\$ 197,452	€ 161,911
<b>Total</b>			<b>\$ 4,878,049</b>	<b>€ 4,000,000</b>

Stina E.W Ljungdell  
Directrice UNOPS SNMCO